

**City of Oceanside**  
**Development Services Department**

**Memorandum**

**DATE:** August 20, 2025

**TO:** Downtown Advisory Committee

**FROM:** Manuel Baeza, Principal Planner *MB*

**SUBJECT:** CONSIDERATION OF A DEVELOPMENT PLAN (RD23-00006), TENTATIVE MAP (RT25-00001), DENSITY BONUS (DB23-00010), AND REGULAR COASTAL PERMIT (RRP23-00003) FOR THE DEVELOPMENT OF A TWO-BUILDING MIXED-USE PROJECT CONSISTING OF AN 8-STORY BUILDING WITH 193 DWELLING UNITS TO INCLUDE 3 LIVE-WORK UNITS AND 20 LOW-INCOME UNITS, 9,538 SQUARE FEET OF COMMERCIAL AREA, AND 3 LEVELS OF SUBTERRANEAN OR ABOVE GROUND PARKING ON BLOCK 5, AND A 7-STORY BUILDING WITH 180 DWELLING UNITS TO INCLUDE 3 LIVE-WORK UNITS AND 18 LOW-INCOME UNITS, 7,868 SQUARE FEET OF COMMERCIAL AREA, AND 3 LEVELS OF SUBTERRANEAN OR ABOVE GROUND PARKING ON BLOCK 20 LOCATED ON 3.52 GROSS ACRES BISECTED BY THE PIER VIEW WAY UNDERPASS AND BOUNDED BY MISSION AVENUE ON THE SOUTH, N. MYERS STREET ON THE WEST, AND THE NORTH COUNTY TRANSIT DISTRICT RIGHT-OF-WAY ON THE EAST – BLOCKS 5 AND 20 MIXED USE – APPLICANT: RYAN COMPANIES US, INC.

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### **Location & Background**

The project site is located a single parcel of land (APN 147-370-07) configured as two separate blocks of land (Blocks 5 and 20) that are separated by the Pier View Way undercrossing. Situated within the Townsite Neighborhood Planning Area, the site has a General Plan land use designation of Downtown (D) and a zoning designation of Downtown Subdistrict 1 and is located on the north side of Mission Avenue, east side of N. Myers Street, and west of the North County Transit District (NCTD) rail lines right-of-way. The project has an area of 3.52 gross acres and a net acreage of 2.07 acres and is currently developed with two surface parking lots. Surrounding uses consist of multiple family residential developments to the north; hotels and mixed commercial uses to the south; mixed-use residential and commercial buildings to the east; and a hotel, time share, and mixed commercial development to the west. A map of the project site and surrounding area is provided in Figure 1 below.

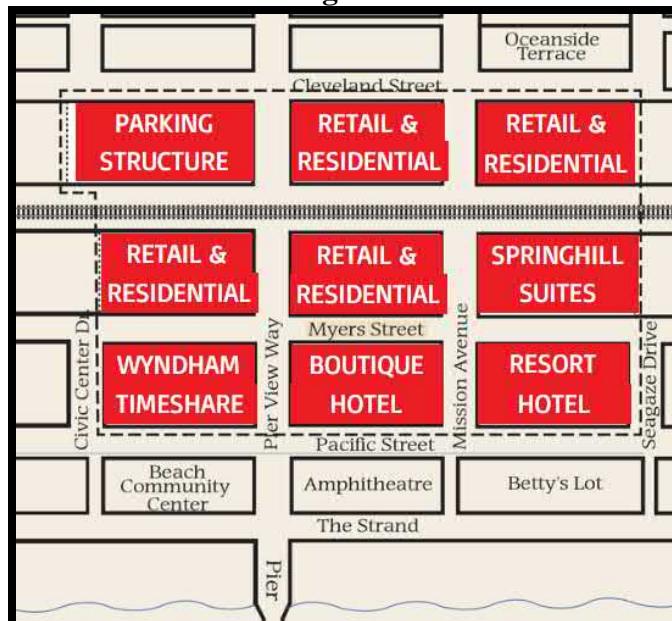
**Figure 1**



Nine Block Master Plan and Five Block Mixed Use Plan

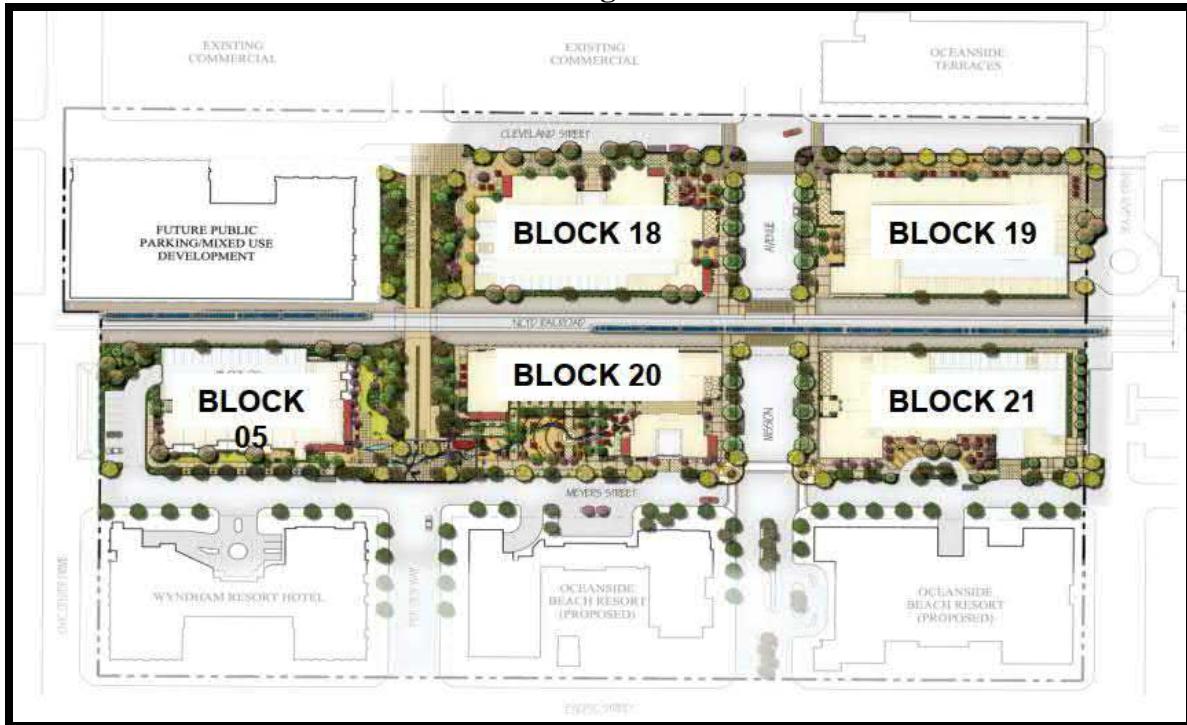
In April 2000, as a requirement of the Oceanside Local Coastal Program (LCP), the City approved the Nine Block Master Plan for the redevelopment of nine blocks in the center of the downtown to assure the future development of 240 hotel rooms and 81,800 square feet of visitor-serving commercial for the area shown in Figure 2 below.

**Figure 2**



In 2008, the Community Development Commission (CDC) then approved the Five Block Mixed-Use Plan consisting of a Tentative Map, Development Plan, Regular Coastal Permit, and Conditional Use Permit for the future development of Blocks 5, 18, 19, 20, and 21 for 231 residential condominium units, a 124-unit hotel, and 48,000 square feet of ground-floor visitor serving commercial uses. The mixed-use plan represented a prorated share of the Nine Block Master Plan for consistency with the City's LCP as shown in Figure 3 below.

**Figure 3**



The Five Block project proposed a specific amount of development on each of the blocks. Ultimately modifications were approved through a series of Substantial Conformity approvals that shifted the locations of dwelling units and commercial space to accommodate the development of the Springhill Suites Hotel on Block 21 and the Pierside North and South mixed-use buildings on Blocks 18 and 19, respectively. The approved and current status of development for each block within the Five Block plan is provided in Table 1 below.

**Table 1**

Block	Approved Commercial (SF)	Approved Dwelling Units (DU)	Approved Hotel Rooms	Built Commercial (SF)	Built Hotel Rooms	Built DU
5 – Proposed Project	1,600	36	N/A	-	N/A	-
18 - Pierside N	10,000	40	N/A	11,887	N/A	66
19 - Pierside S	14,000	84	N/A	8,595	N/A	110
20 – Proposed Project	15,000	32	N/A	-	N/A	-
21 – Springhill	9,000	39	124	7,831	149	0

Suites						
<b>Totals</b>	<b>49,600</b>	<b>231</b>	<b>124</b>	<b>28,313</b>	<b>149</b>	<b>176</b>

Development of the Five Block plan currently meets over 100 percent of the hotel room requirement, 76 percent of the housing requirement, and 59 percent of its commercial requirement. With the addition of the proposed 17,406 square feet of commercial area and 373 dwelling units, the Five Block development will reach 95 percent (45,719 square feet) of the required commercial area and over 237 percent (549 units) of the dwelling unit requirement. Although the combined total commercial area falls short of the Five Block LCP requirement, the Salt building on Block 23 (originally planned as a parking structure with no assigned commercial component) was developed to include 7,817 square feet of commercial space. The combined commercial area of the existing and proposed Five Block development, as well as the Salt building (Block 23) equals 53,536 square feet which is 111 percent of the Five Block LCP commercial requirement. Additionally, ground floor commercial development for the remaining areas of the Nine Block Master Plan (Wyndham, Seabird, Mission Pacific) has a combined total of 34,893 square feet for a Nine Block grand total of 88,429 square feet (108 percent of the Nine Block LCP ground floor commercial area requirement).

On December 11, 2023, Planning Division staff received an application for a Development Plan (RD23-00006), Tentative Map (RT25-00001), Regular Coastal Permit (RRP23-00003), and Density Bonus (DB23-00010) for the proposed Blocks 5 and 20 Mixed-use Development Project.

### **Project Description**

The project application is comprised of four components: A Tentative Map, Regular Coastal Permit, Development Plan, and Density Bonus as follows:

Tentative Map (RT25-00001) represents a request for the following:

The project site is currently comprised of one 3.52-gross acre parcel bisected by the Pier View Way undercrossing. The proposed project includes a Tentative Map to subdivide the existing parcel into two (2) separate parcels of 1.05 net acres (Block 5) and 1.02 net acres (Block 20), which would further subdivide both parcels into 373 residential condominium units and separate commercial units.

Regular Coastal Permit (RRP23-00003) represents a request for the following:

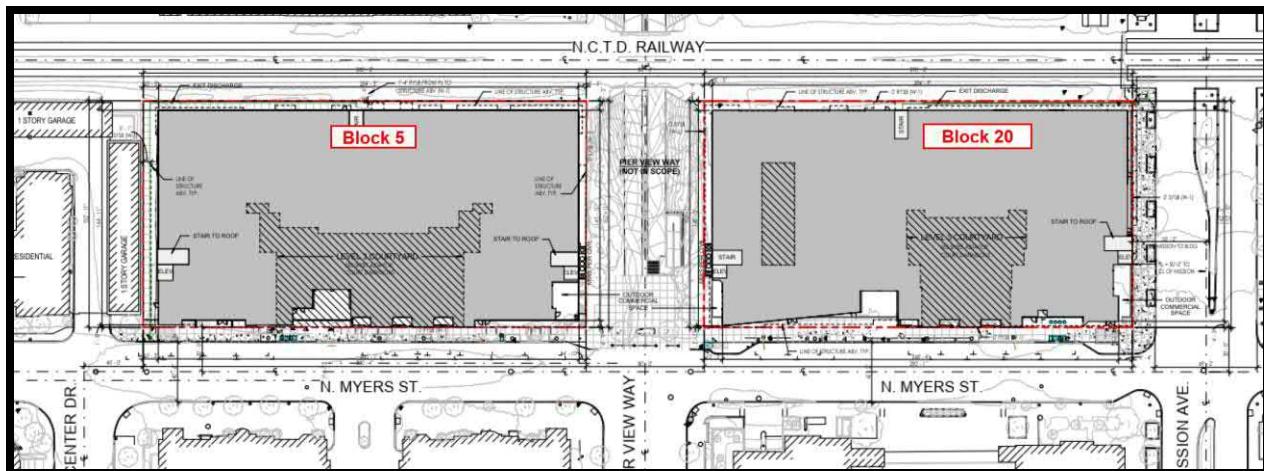
To develop a mixed-use project within LCP jurisdictional boundaries within the non-appealable area of the LCP.

Development Plan (RD23-00006) represents a request for the following:

To allow the development of a 3.52-gross acre site identified as Blocks 5 and 20, currently used as surface parking lots, into a new mixed-use development project. Block 5 (net developable area of 1.05 acres) is proposed to be developed with 193 dwelling units consisting of 190 flats and 3 live work units, and approximately 7,868 square feet of commercial area. Block 20 (net developable area of 1.02 acres) is proposed to be developed with 180 dwelling units consisting

of 177 flats and 3 live work units, and approximately 9,538 square feet of commercial area. Both buildings are depicted in the site plan in Figure 4 below.

**Figure 4 – Site Plan**



The main elevations of the proposed mixed-use buildings are designed to face Myers Street. Both Block 5 and 20 buildings feature double volume glass storefront space at ground level (for the first two floors) along the Myers Street frontage of Block 5 and the Myers Street and Mission Avenue frontage of Block 20. There would be six additional stories of dwelling units for the building on Block 5 (eight stories total) and five additional stories of dwelling units for the building on Block 20 (seven stories total). Near the center of the west elevations of both buildings, three two-story townhouse-live-work units are proposed along with entrances to each building's parking structure. There would be a break in the building mass generally above the townhouses where large central courtyards are proposed as an amenity space for building residents. Renderings from the Myers Street frontage for both blocks are provided in Figures 5a and 5b below.

**Figure 5a – Myers Street Block 5**

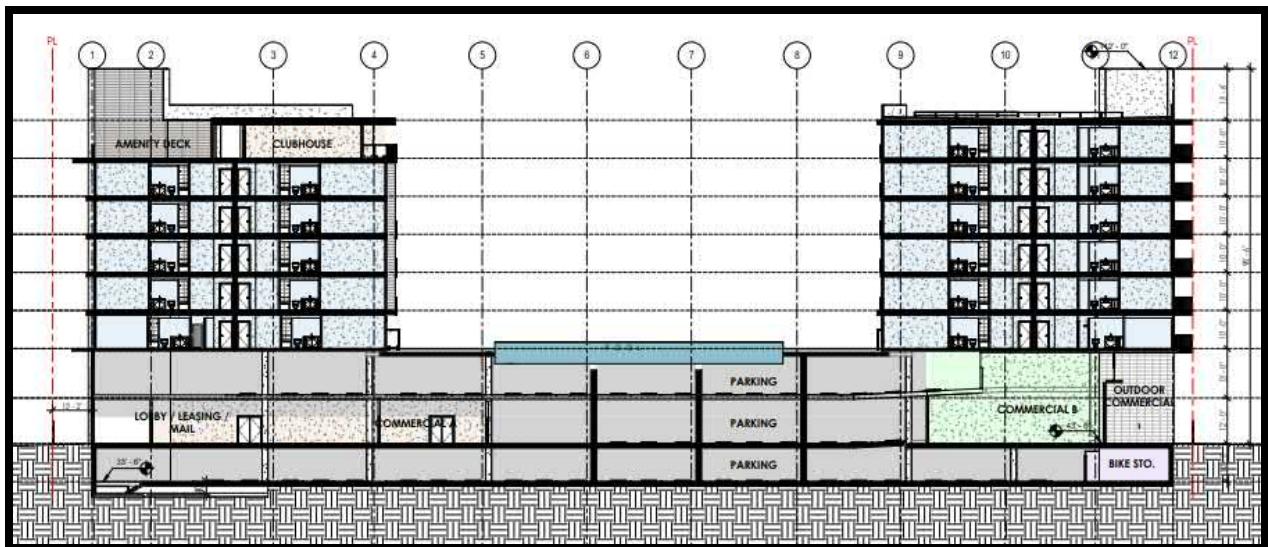


**Figure 5b – Myers Street Block 20**

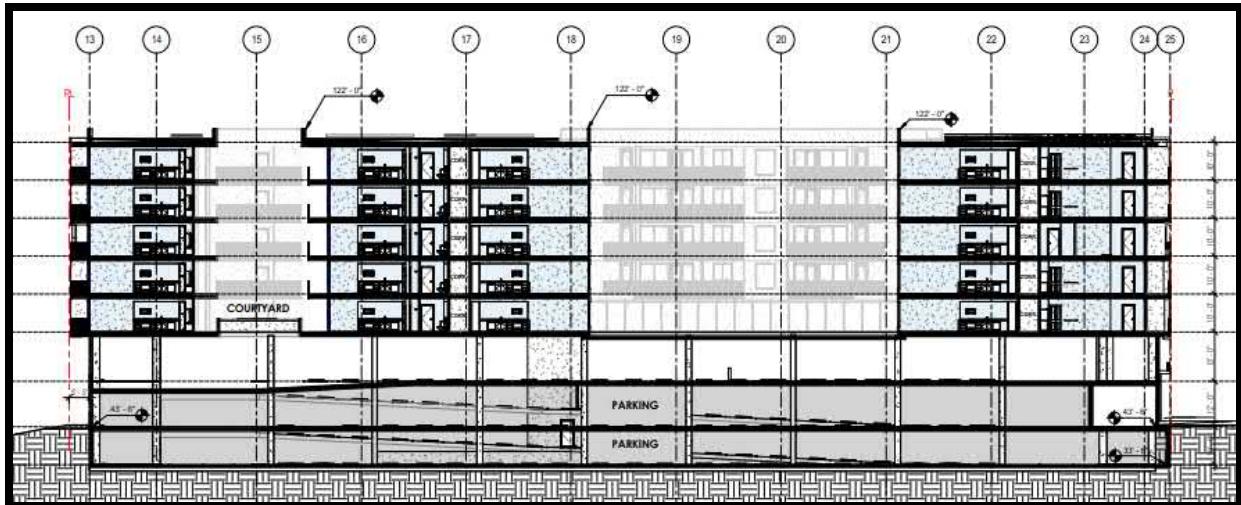


Parking for each building would be provided within a three-story parking structure; both structures would have one subterranean level and two above ground levels forming the bottom levels of each building. To provide parking for the residential units and commercial uses, parking structures would provide 276 stalls for Block 5 and 284 stalls for Block 20 (560 stalls total). One on street loading area is proposed along the Block 5 Myers Street frontage near the Pier View Way undercrossing. Residents of the project would be assigned parking by the apartment manager to optimize the use of stalls. Figures 6a and 6b below depict cross sections of the proposed buildings and parking structures.

**Figure 6a – Block 5 Cross-Section**



**Figure 6b – Block 20 Cross-Section**



Each building would include three two-story townhouse live-work units with private stoops and direct access to the sidewalk providing “eyes on the street” along the project’s frontage. Above-ground level units would consist of single story stacked flats units, accessible through secured interior hallways. The 373 residential units would range in size from 528 square feet to 1,402 square feet. A majority (approximately 75 percent) of units would be studio or 1-bedroom units and average less than 800 square feet in size. The remaining 2-bedroom and townhouses would be at least 1,000 square feet in size. Tables 1 and 2 provide a summary of the unit sizes and the unit mix for each building.

**Table 1: Floor Plans Block 5**

Unit Type	Range of Area (SF)	Average Area (SF)	# Units	Percentage of Units
Studio	534-734	599	63	32.6%
1BR/1BA	573-950	752	82	42.7%
2BR/2BA	1,076-1,402	1,129	45	23.3%
Townhouses	1,369	1,369	3	1.5%
		<b>Total</b>	<b>193</b>	<b>100%</b>

**Table 2: Floor Plans Block 20**

Unit Type	Range of Area (SF)	Average Area (SF)	# Units	Percentage of Units
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Studio	528-700	567	67	37.2%
1BR/1BA	554-780	681	66	36.6%
2BR/2BA	1,022-1,185	1,084	44	24.4%
Townhouses	1,369	1,369	3	1.6%
		<b>Total</b>	<b>180</b>	<b>100%</b>

Construction of the proposed project would constitute development of the last remaining blocks of the Five Block Mixed Use Plan at prominent locations within the center of the downtown. The project would reflect modern contemporary coastal architectural themes. According to the applicant's description and justification, the proposed project would be comprised of two unique, yet complementary modern buildings. Each structure would be nuanced with varying interpretations of the coastal modern architectural design. Both buildings would include pedestrian scale features with clearly articulated programmatic elements at grade, canopies for signage and scale, townhouse units with private stoops, and enhanced cladding materials.

Of the two buildings, Block 5 is designed to be more subtle in massing and articulation. The building's architecture borrows influence from mid-century modern design principles and would showcase a conservative, coastal-inspired color palette with materials such as wood and stone-look porcelain tiles, stucco, and glass. The clearly-defined modern façade treatment would accentuate the expansive podium level courtyard and compliment key building features such as courts, balconies, and outdoor commercial space.

The proposed seven-story building at Block 20 would be articulated with nautical-inspired contemporary massing elements. Porthole-like splayed window box-outs would serve as a defining characteristic in the façade design and provide a privacy separation between adjoining balconies. Façade materials would consist of wood-look cladding, metal panel, stucco, and glass in a coastal-inspired palette, drawing inspiration from sun-bleached teak and seafoam green which are commonly associated with surf culture. The proposed façade at Mission Avenue would showcase a combination of architectural techniques implemented elsewhere throughout the building. On the same façade at the streetscape level, a generous indoor/outdoor commercial space located at the building's most prominent corner on the corner of Mission Avenue and Myers Street would be accentuated by a wall mural integrated with landscaping, thereby creating one cohesive facade. Figure 7 below depicts a project rendering of both buildings, taken from an elevated position southwest of the project.

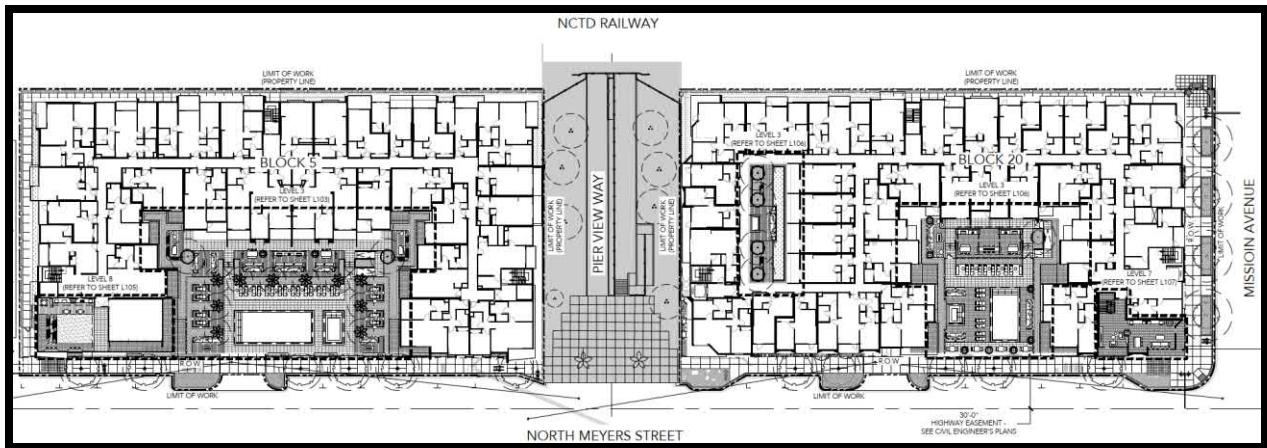
**Figure 7 – Project Rendering**



The landscape concept for the buildings are intended to create a cohesive corridor along Mission Avenue and N Myers Street and would tie into the adjacent Pier View Way plaza and pedestrian corridor. Street trees would create a buffer zone along the street to shield pedestrians from vehicular activity and help soften the buildings' massing.

The proposed project would provide a combination of common open space, private open space, and indoor amenity space for residents. The third level terraces of both buildings are designed as active open space, featuring amenities such as swimming pools, spas, as well as areas for outdoor dining and lounging. By providing 10,571 square feet of common open space and 17,319 square feet of private open space, a combined total of 27,890 square feet of open space would be provided at Block 5; this amounts to an average of 152 square feet of open space per unit. For Block 20 there would be 10,713 square feet of common open space and 14,707 square feet of private open space, totaling 24,420 square feet for an average of 141 square feet of open space per unit. The conceptual landscape plan is depicted in Figure 8 below.

**Figure 8 – Conceptual Landscape Plan**



A “Mixed-Use Development Plan” is required for any proposal to establish commercial and residential uses together as a single project. The subject development plan has been prepared pursuant to Articles 12, 30, 31, and 43 of the Oceanside Zoning Ordinance. The Mixed-Use Plan is

provided as Exhibit “A” to the project’s Description and Justification document (Attachment 1), which details how the project addresses applicable development standards for both commercial and residential components of the project.

Density Bonus (DB23-00010) per State Law represents a request for the following:

To develop a 373-unit two-building mixed use project with a combined density of approximately 180.2 dwelling units per acre in exchange for reserving 10 percent of the units for qualifying low-income households. Although the City has adopted a density cap for mixed-use projects in the downtown of 86 dwelling units per acre, this cap is not yet applicable to downtown areas in the Coastal Zone as it requires Coastal Commission certification for implementation in portions of the Downtown District located in the Coastal Zone. Moreover, the applicant filed the an SB330 application prior to the adoption of the adopted density cap, thus locking in development standards and fees in effect at the time the SB330 application was deemed complete (December 19, 2023).

The City’s Density Bonus Ordinance states that affordable units must be proportional to the overall project in terms of unit mix, and square footage and must be reasonably dispersed throughout the development. In addition, the project’s income restricted units must be at least 80 percent of the average square footage of all market rate units with the same bedroom count. The proposed 38 low-income units would include 14 studio units (36.8 percent), 14 one-bedroom units (36.8 percent), and 10 two-bedroom units (26.3 percent) with the unit mix generally equal to the unit mix within the overall project. The submitted Description and Justification for the project expressly states that the proposed affordable units would be proportional to the overall project in unit size, dispersed throughout the project, and have access to all amenities available to market rate units. This requirement would be enforced by staff through the plan check process.

State Density Bonus Law entitles projects to certain incentives and/or concessions and also provides for waivers from development standards that would physically preclude the development of the project at the density proposed. The granting of waivers does not reduce the number of incentives allowed for a project, and the number of waivers that may be requested and granted is not limited. State Law prohibits the City from denying any requested incentives/concessions or waivers unless findings are made that granting the requested incentive/concession or waiver would result in a “*Specific Adverse Impact*,” which is defined as “*a significant, quantifiable, direct, and unavoidable impact, based on objective, identified written public health or safety standards, policies, or conditions as they existed on the date the application was deemed complete. Inconsistency with zoning ordinance or general plan land use designation shall not constitute a specific, adverse impact on public health or safety.*”

By providing 10 percent low-income units, the proposed project is entitled to one incentive/concession, however no incentive/concession has been requested for the project.

In order to accommodate the proposed density and provide 373 residential units, the project cannot physically comply with all of the development standards that apply to non-density bonus projects. The applicant has requested waivers from the following development standards pursuant to Density Bonus law:

1. Waiver to reduce setbacks for building and parking, balcony projections and fencing with a height in excess of 42”.
2. Waiver to reduce open space from 200 square feet (sf) per unit to 152 sf for Block 5 and 141 sf for Block 20.
3. Waiver to reduce private open space from 48 sf and a minimum 6'-0" dimension to an average of 80 sf per unit with no private open space for 5 units.
4. Waiver to reduce parking dimension standards for stall widths for large cars from 8'-6" to 8'-0" to reduce the additional width requirement next to walls or columns from 1"-0" to 6" allowing a combined total of 9'-6" to 9'-0" and to allow tandem parking stalls with reduced width dimensions as described for large cars and next to walls or columns.
5. Waiver to eliminate the 2'-0" aisle length buffer requirement at the end of a parking row.
6. Waiver to reduce the required 24'-0" wide drive aisle width for 90-degree parking to 22'-0".
7. Waivers from building the building height limit of 35'-0" to 98'-6" for block 5 and 87'-0" for block 20 and to allow the proposed height for stairway enclosures and mechanical equipment to extend beyond the additional 10'-0" maximum height limit.
8. Waiver from the 1:1 or 45-degree daylight plane requirement.
9. Waiver from minimum courtyard dimension requirements.
10. Waiver from façade modulation requirements.
11. Waiver to reduce the minimum landscape standards from 25 percent of the surface of the site.
12. Waiver to reduce the 22 percent minimum permeable surface area to 9.5 percent by providing additional tree canopy in excess of the minimum requirement.
13. Waiver from on-site commercial loading space standards to allow on street loading.
14. Waiver to allow up to 100 percent of the live/work unit floor areas to be used or arranged for residential purposes, in lieu of the 33 percent maximum allowable.

The project's Mixed-Use Development Plan, included within the Description and Justification, explains why the project cannot physically comply with the above-mentioned development standards. The following table is provided to illustrate the development standards applicable to the project and to identify the standards proposed to be waived as a part of the Density Bonus application.

**Table 2: Blocks 5 and 20 Development Standards**

Development Standard	Current Zoning (D-1) Standard	Project as Proposed	Notes
<b>Maximum Density</b>	No Density Cap per Zoning Section 1232 (D)(2)	180.2 dwelling units/acre	Complies with code as there is no maximum density for D- District.
<b>Minimum Lot Area</b>	5,000 square feet (sf)	Block 5 - 48,895 sf Block 20 - 44,359 sf	Complies with code
<b>Minimum Lot Width</b>	50'	Block 5 - 152' Block 20 - 152'	Complies with code
<b>Minimum Setbacks</b>			
Front			
Blk 5- Meyers St.	10'	0'	Waiver (W-1)
Blk 20- Mission Ave.	10'	0'	

Development Standard	Current Zoning (D-1) Standard	Project as Proposed	Notes
In Addition Mission Avenue	50' from street center line	50' from street center line	Waiver (W-1) Complies with code
Side Blk 5 Blk 20	10' 10'	0' 0'	Waiver (W-1) Waiver (W-1)
Rear Blk 5 Blk 20	5' 5'	1'-4" 0'	Waiver (W-1) Waiver (W-1)
Daylight Plane Setback	A 10' side or rear yard adjoining any residential area and structures shall not intercept a 1:1 or 45 degree daylight plane inclined inward from a height of 12' above existing grade at R district boundary.	Blk 5 - 0' Blk 20 - NA	Waiver (W-8)
<b>Maximum Height Building</b>	35'	Blk 5 - 98'-6" Blk 20 - 87'-0"	Waiver (W-7) Waiver (W-7)
<b>Exceptions</b> <b>Roof enclosures</b> <b>Support structures</b> <b>Roof equipment</b>	10' above max height (45'-0")		Waiver (W-7) Waiver (W-7)
<b>Minimum Site Landscaping</b>	25% Exclusive of planting on roofs, porches and planters above the lot surface.	Total: 10.8% (9,776 sf) Blk 5 - 4,498 sf Blk 20 - 5,278 sf	Waiver (W-11)
<b>Open Space</b>			
<b>Total Open Space</b>	200 sf/du Blk 5 - 38,600 sf Blk 20 - 36,000 sf	Blk 5 - 27,890 sf Blk 20 - 25,420 sf	Waiver (W-2) Waiver (W-2)
<b>Private Outdoor Living Space</b>	48 sf/unit 6'-0" minimum dimension	Blk 5 - 89.7 Ave. sf No min. dimension Some units no private open space  Blk 20 - 81.7 Ave. sf No min. dimension Some units no private	Waiver (W-3)  Waiver (W-3)

Development Standard	Current Zoning (D-1) Standard	Project as Proposed	Notes
		open space	
<b>Shared Open Space</b>	Blk 5 – 29,336 sf Blk 20 – 27,360 sf	Blk 5 - 10,570 sf Blk 20 - 10,941 sf	Waiver (W-2) Waiver (W-2)
<b>Courts Required</b>	Minimum depth half the height of opposite wall  Blk 5 – 32' Blk 20 - 26'-9"	Blk 5 - 19' Blk 20 – 19'	Waiver (W-9) Waiver (W-9)
<b>Fence and Wall Height</b>	Decorative Walls and Fencing: Maximum height of 6' / 3.5' in front yards	8'-0"	Waiver (W-1)
<b>Required Façade modulation</b>	25% of front and side elevation horizontal and/or vertical must be set back at least 5 ft from setback line	No required setbacks. Balcony structures and other building recesses shall count toward modulation.	Waiver (W-10)
<b>Underground Utilities</b>	All existing and new utility lines shall be installed underground within the site and along the site's frontage in the public right-of-way	Not Applicable	
<b>Renewable Energy</b>	Per Section 3047 Residential Projects with 25 or more units shall install and maintain renewable energy facilities that supply at least 50% of forecasted electricity demand	Section 3047	Complies with code provisions of Section 3047
<b>EV Parking</b>	Per state standard	Per state standard	Complies with code
<b>Urban Forestry</b>	Tree canopy: 12%	Tree canopy: 15% with	Complies with code

Development Standard	Current Zoning (D-1) Standard	Project as Proposed	Notes
<b>Program</b>		the inclusion of street trees  Permeable surface area: 22%	Waiver (W-12)
<b>Garage Drive Aisle</b>	24'	22'	Waiver (W-6)
<b>Vehicular Access</b>	24' Max	24'	Complies with code
<b>Ramp Grades</b>	Standards per Engineering Manual	Ramp grades 5.0%	Complies with code
<b>Parking</b>			
Parking Stall Dimensions	8'-6" x 18'-0"	8'-0" x 18'-0" and 8'-0" wide Tandem stalls	Waiver (W-4)
Parking Offset	12" increase width from walls or columns	12' increase based on the 8'-0" width	Waiver (W-4)
Drive Aisle Length	2' beyond end stall	0'	Waiver (W-5)
Required Parking Spaces	State Density Bonus Law		
Residential	1 per 0 or 1 bedroom unit  2 to 3 bedroom: 1.5 spaces	1 per 0 or 1 bedroom unit  1.5 per 2 bedroom unit	Complies with code  Complies with code
Guests	No requirement per Density Bonus Law	0	Complies with code
Restaurant	1/50 sf of seating area	1/50 sf of seating area	Complies with code
Retail	1/200 sf	1/200 sf	Complies with code
Loading Spaces	1 off-street space	1 on-street space	Waiver (W-13)

Development Standard	Current Zoning (D-1) Standard	Project as Proposed	Notes
<b>Live /Work</b>	Maximum 33% of floor area shall be used for residential purposes	No maximum residential floor area to accommodate live/ work units.	Waiver (W-14)

## ANALYSIS

### **KEY PLANNING ISSUES**

#### **1. GENERAL PLAN CONFORMANCE**

The General Plan Land Use Map designation for the subject property is Downtown (D). The proposed project is consistent with this land use designation and the policies of the City's General Plan as follows:

##### A. Land Use Element

Goal 1.12      Land Use Compatibility

Objective:      To minimize conflicts with adjacent or related uses.

Policy B:      The use of land shall not create negative visual impacts to surrounding land uses.

Blocks 5 and 20 are currently developed as two surface parking lots. The proposed type of mixed-use mid-rise buildings would be consistent with the larger pattern of redevelopment in the downtown area, which includes a number of other mid-rise mixed-use buildings and resort hotels/timeshare units. It would also add a significant number of residential units, which are essential to the dynamic development of the downtown. The current trend of redevelopment in Oceanside is intended to create synergies between the various commercial establishments in the downtown area and promote economic activity. The project would be designed in distinctive and contemporary coastal architecture with quality materials and distinctive design in keeping with the architectural designs of newer development found in the downtown area.

Blocks 5 and 20 are located in a highly urbanized area surrounded by numerous commercial visitor serving land uses. The project, as designed and sited, would be consistent with the surrounding built environment and would enhance the area by bringing new residents and visitors to the downtown.

Goal 1.23      Architecture

Objective:      The architectural quality of all proposed projects shall enhance neighborhood and community values and City image.

Policy A: Architectural form, treatment, and materials shall serve to significantly improve on the visual image of the surrounding neighborhood.

Policy B: Structures shall work in harmony with landscaping and adjacent urban and/or topographic form to create an attractive line, dimension, scale, and/or pattern.

The proposed project would significantly enhance and improve the visual image of the surrounding neighborhood. The project site is located at a key area in the heart of the downtown located directly across the street from the Wyndham, Mission Pacific, and Seabird Resorts on the west, and the Springhill Suites to the south. Both blocks are currently developed as surface parking lots that do not contribute to the modern architectural setting found in this area of the downtown. In addition, the economic potential of the property is not being utilized. The project proposes two modern, attractive, midrise buildings using high quality exterior materials with designs that are in keeping with the scale and pattern of the other mixed-use mid-rise buildings found in the immediate area.

## B. Housing Element

The Regional Housing Needs Assessment (RHNA) for the Sixth Housing Element Cycle (2021-2029) estimates that the City of Oceanside would experience demand for 5,443 new dwelling units, including 718 low-income units within an eight-year period. By contributing 373 rental dwelling units, including 38 units reserved for low-income households, to the City's existing housing stock, the proposed project would help to meet the projected housing demand and provide an opportunity for much needed work force housing within the downtown in proximity to a variety of transit options. The project is consistent with the following goals and polices of the Housing Element:

Goal 1: Produce opportunities for decent and affordable housing for all of Oceanside's citizens.

The proposed project would develop 373 new units and, through a density bonus request, include 38 units for low-income households to the City's housing inventory. The City's Density Bonus Ordinance requires that units must be proportional to the overall project in terms of unit mix and square footage. The proposed 38 low-income units would be comprised of 14 studio units, 14 one-bedroom units, and 10 two-bedroom units equal to the overall unit mix and would be at least 80 percent of the average square footage of market rate units. In addition, affordable units would be dispersed throughout the project and have access to all amenities available to market rate units.

Policy 1.6: Encourage higher-density housing development along transit corridors and smart growth focus areas in order to encourage preservation of natural resources and agricultural land; reduce energy consumption and emissions of greenhouse gasses and other air pollutants; reduce water pollution occasioned by stormwater runoff; and promote active transportation with its associated health benefits.

The proposed project would result in a high-density mixed-use development with an effective density of 180.2 dwelling units per acres. The project site is located in a SANDAG designated Smart Growth Opportunity Area (identified as OC-1 on SANDAG's Regional Smart Growth

Concept Map) which encourages the preservation of natural resources and agricultural land, limits environmental impacts, and promotes active transportation.

Goal 2: Encourage the development of a variety of housing opportunities, with special emphasis on providing:

- A broad range of housing types, with varied levels of amenities and number of bedrooms.
- Sufficient rental stock for all segments of the community, including families with children.
- Housing that meets the special needs of the elderly, homeless, farm workers, and persons with disabilities, and those with developmental disabilities.
- Housing that meets the needs of large families.

The proposed mixed-use project would include 373 units in a mid-rise building with a varied number of bedrooms (studio, one-bedroom, and two-bedroom units) that would also provide a number of indoor and outdoor amenity areas. In addition, the largest two-bedroom units and townhouses would be large enough to accommodate families, including those with children.

Policy 3.5 Encourage the development of housing for low and moderate-income households in areas with adequate access to employment opportunities, community facilities, and public services.

The proposed project would include 38 units reserved for low-income households in the downtown, which provides adequate access to employment opportunities, community facilities such as the Civic Center and Library, and public transit services located at the Oceanside Transit Center.

Policy 3.7 Encourage the disbursement of lower and moderate-income housing opportunities throughout all areas of the City.

The proposed project would aid in the disbursement of lower and moderate-income housing opportunities in the City's downtown within a Smart Growth Opportunity Area. By including affordable units, the project would provide housing opportunities in an area of the City that would otherwise be unattainable for lower income households.

## C. Economic Development Element

Policy EDE-1a-3 Encourage new development that provides for social interaction, cultural enrichment, and a strong sense of place including appropriate open space.

The proposed project is designed to encourage social interaction with the creation of several shared indoor and outdoor amenity areas for project residents. In addition, the project would complete development of the Five Block Master Plan, thereby realizing the sites' full economic potential beyond what was envisioned in 2008.

Policy EDE-1b-1 Encourage efficient, transit-oriented development, walkability, parking efficiency, pedestrian and bicycle facilities, and a strong sense of place

within the City's Smart Growth Opportunity Areas (SGOAs), as identified on the Regional Smart Growth Concept Map.

The project would encompass efficient, transit-oriented development as it proposes two high-density transit-oriented mixed-use buildings with 373 dwelling units, restaurants, and retail suites within one of the City's Smart Growth Opportunity Areas, with access to transit and within walking distance of public beach access and public facilities.

Policy EDE-1b-2      Encourage efficient use of land for employment and revenue generation.

The transit oriented high-density mixed-use project proposes 373 dwelling units on 3.52-gross acres in a City Smart Growth Opportunity Area and would be a noteworthy example of the efficient use of land. Project residents would frequent downtown establishments, generating revenue for businessowners and the City. In addition, increased demand for goods and services would in turn spur employment opportunities in the area.

## **2. ZONING ORDINANCE COMPLIANCE**

The proposed project is subject to the Downtown District land use and development standards within Article 12 of the Zoning Ordinance. The project is located within the Downtown Subdistrict 1, which allows for commercial/retail and office uses. Residential uses are encouraged as part of a mixed-use development project. The project is consistent with Subdistrict 1 as it proposes two mid-rise mixed-use buildings with a combined total of 373 dwelling units and 17,406 square feet of commercial/retail space. The project also complies with the development standards of the City's Zoning Ordinance, except where the applicant is seeking waivers of the development standards consistent with State Density Bonus Law, as previously highlighted in this report.

As previously noted, parking for the proposed project would be provided in two parking structures. The structure for Block 5 would have 276 stalls and the structure for Block 20 would have 284 stalls, for a combined total of 560 parking stalls for apartment residents and commercial uses. Parking for the residential units utilizes the ratio established pursuant to State Density Bonus Law. Under this standard, 421 stalls are required; 501 are provided. The project would also provide 59 parking stalls for restaurants and retail uses as required under Article 31 of the Zoning Ordinance.

## **3. LCP CONSISTENCY**

The proposed development is consistent with applicable policies of the LCP. LCP Section II Recreation and Visitor Serving Facilities Policy 10 calls for the City to continue to promote coastal tourism through the revitalization of the coastal area in upgrading visitor amenities. Development of the site would promote the revitalization of the coastal area by transforming these underutilized sites into two mid-rise mixed-use high-density residential buildings with 373 dwelling units and 17,406 square feet of visitor serving commercial space. Policy 17 calls for the City to require residential development to provide adequate on-site parking. The project would provide the required amount of residential parking as established under State Density Bonus Law.

In addition, in accordance with Section VI. Visual Resources and Special Communities Policy 8, the project would be visually compatible with the character of surrounding areas found in the downtown, which includes several mid-rise hotels and vertical mixed-use buildings. The proposed project would not substantially alter or impact existing public views of the coastline nor would the proposed project obstruct any existing or planned public beach access, thereby conforming to the polices of Chapter 3 of the Coastal Act.

### **Environmental Review**

Pursuant to the California Environmental Quality Act (CEQA), staff finds that the proposed project is categorically exempt pursuant to Article 19 Categorical Exemptions, CEQA Guidelines Section 15332 “In-fill Development Projects.” The site is located in an urbanized area and would not result in any significant environmental effects.

In addition, the applicant is pursuing a Statutory Exemption under CEQA as recently enacted as part of California Assembly Bill 130. This exemption is similar to the In-fill categorical exemption and would provide an additional environmental clearance for the project.

### **Recommendation**

Staff recommends that the Downtown Advisory Committee (DAC) recommend to the CDC approval of the Tentative Map, Development Plan, Regular Coastal Permit, and Density Bonus request for the construction of seven- and eight-story buildings comprising the vertical mixed-use project consisting of a 373-unit apartment building, including 38 low-income units and 17,406 square feet of commercial space at Blocks 5 and 20 of the downtown.

#### Attachments:

1. Description and Justification Letter (Online)
2. Project Plans (Online)